I Mina'trentai Singko Na Liheslaturan Guåhan THE THIRTY-FIFTH GUAM LEGISLATURE Bill HISTORY 3/10/2020 3:29 PM

I Mina'trentai Singko Na Liheslaturan Guåhan BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES	NOTES
313-35 (LS)		AN ACT TO ADD A NEW ARTICLE 4, TO DIVISION 1 CHAPTER 1 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE UNEMPLOYMENT BENEFITS ACT OF 2020.	-,,						

CLERKS OFFICE Page 1

2020 NAR 10 PN 3: 26 Q

I MINA'TRENTAI SINGKO NA LIHESLATURAN GUÅHAN 2020 (SECOND) Regular Session

Bill No. 313-35 (LS)

Introduced by:

1

2

3

4

5

6

7

8

9

10

11

12

16

Telena Cruz Nelson

AN ACT TO ADD A NEW ARTICLE 4, TO DIVISION 1 CHAPTER 1 OF TITLE 22, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING THE UNEMPLOYMENT BENEFITS ACT OF 2020.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Finding and Intent.

I Liheslaturan Guåhan finds that in the event of a significant economic calamity there are too many Guam residents with little to no safety net. If a public health emergency or some other economic disaster occurs that interrupts employment or reduces employment and, there is no Federal Emergency Management Agency (FEMA) or related Federal Government relief, too many Guam residents could easily be on the verge of economic ruin.

It is the intent of *I Liheslaturan Guåhan* to provide a mechanism within the Government of Guam that will institute and provide Unemployment Measures for island residents who lose their jobs due to no fault of their own and of economic forces beyond the control of their employer.

Section 2. A new Article 4 is *added* to Division 1 of Chapter 1 of Title 22,

Guam Code Annotated, to read:

15 <u>ARTICLE 4</u>

UNEMPLOYMENT BENEFITS ACT OF 2020

1	
2	§ 1401. Short Title
3	§ 1402. Definitions
4	§ 1403. Unemployment Benefits Fund.
5	§ 1404. Unemployment Compensation Benefits.
6	§ 1405. Period of Benefit Payments and Issuance of Further
7	Proclamations.
8	§ 1406. Eligibility.
9	§ 1407. Minimum and Maximum Benefits Payable.
10	§ 1408. Disqualification for Unemployment Benefits.
11	<u>§ 1409. Fraud.</u>
12	§ 1410. Recovery of Unemployment Benefits and Penalties.
13	§ 1411. Non-liability of Territory.
14	
15	
16	
17	§ 1401. Short Title.
18	This Act shall be cited as the "Unemployment Benefits Act of 2020."
19	§1402. Definitions.
20	(a) "Claim" means an assertion taken by a person wanting
21	supplemental payment when a disaster, either natural or
22	manmade, including but not limited to regional or worldwide
23	public health emergencies, has impacted Guam, causing loss of
24	employment or loss of wages of persons and families so as to
25	require supplemental assistance from the government of Guam.
26	(b) "Claimant" means a person seeking to claim supplemental
27	payment for loss of employment when a disaster, either natural

1	or manmade, including but not limited to regional or worldwide
2	public health emergencies, has impacted Guam, causing loss of
3	employment or loss of wages of persons and families so as to
4	require supplemental assistance from the government of Guam.
5	(c) "Director" means the Director of the Guam Department of
6	<u>Labor.</u>
7	(d) "Fund" means money that is set aside for the Unemployment
8	Benefits Fund established by this act.
9	(e) "Owner-employee" means a person who has performed services
10	for an employing unit and, who is or has been, a shareholder
11	owning twenty-five percent (25%) or more of the corporation's
12	common stock, and director or officer, or both, of a corporation
13	which is or was the employing unit, or who exercises a
14	substantial degree of control over the direction of corporate
15	activities.
16	(f) "Unemployment" means an individual deemed "unemployed"
17	in any week during which the individual performs no services
18	and, with respect to which no wages are receivable by the
19	individual, or in any week of less than full-time work if the
20	wages received by the individual with respect to such week are
21	less than the individual's weekly benefit amount payable under
22	this chapter.
23	(g) "Wages" means all remuneration for services from whatever
24	source, including commissions and bonuses, remuneration from
25	self-employment, tips or gratuities paid directly to an individual
26	by a customer of the employer and reported to the employer for
27	payroll tax deduction purposes, and the cash value of all

remuneration in any medium other than cash. The reasonable
cash value of remuneration in any medium other than cash shall
be estimated and determined in accordance with rules
prescribed by the director. For the purposes of this chapter,
"wages" does not include the amount of payment or
remuneration set forth in this section.

(h) "Week" means any period of seven consecutive days as the

(h) "Week" means any period of seven consecutive days as the director may by rule prescribe.

§ 1403. Unemployment Benefits Fund.

There is hereby created the Unemployment Benefits Fund, which shall be maintained separate and apart from any other funds, including the General Fund of the government of Guam, and independent records and accounts shall be maintained thereof. Ten percent (10%) of unappropriated or surplus funds from the Government of Guam's fiscal budget would be set aside into the Unemployment Benefits fund and capped at a maximum of five million (5 million) dollars.

The Unemployment Benefits Fund shall not merge with the General Fund and shall be kept in a separate account. The funds deposited into the Unemployment Benefits Fund shall not be subject to the transfer authority of *I Maga'låhen Guåhan*. Moneys credited to the account of the fund may be requisitioned and used for the payment of expenses incurred for the administration of this act.

§ 1404. Unemployment Benefits.

Unemployment Benefits shall be made available and paid to residents of Guam under emergency circumstances. Unemployment benefits shall be provided and created by the enactment of this legislation and authorized when a disaster, either natural or manmade, including but not limited to regional or worldwide

1	public health emergencies, has impacted Guam, causing loss of employment or
2	loss of wages of persons and families so as to require supplemental assistance from
3	the government of Guam. Upon the occurrence of the disaster, the Governor may
4	provide unemployment benefits. The benefits shall be operative upon the issuance
5	by the Governor of a proclamation specifically declaring the emergency.
6	§ 1405. Period of Benefit Payments and Issuance of Further
7	Proclamations.
8	Where benefits provided by this act are made payable by the Governor's
9	proclamation after the occurrence of a disaster. The benefits shall be payable only
10	for a period of one year after the effective date of the proclamation and or until the
11	fund is exhausted. Nothing herein shall prevent the Governor from issuing further
12	proclamations invoking this act in the event other disasters occur.
13	Upon declaration of the Governor, the Director shall initiate the program and
14	is authorized to use \$500,000 of the fund for administrative and personnel
15	purposes.
16	§ 1406. Eligibility.
17	Unemployment benefits are payable from the fund to unemployed claimants
18	who are eligible under this chapter.
19	(a) The claimant meets the eligibility requirements and if the claimant has
20	been employed at least a total of 46 of the last 52 weeks before the
21	Governor declared a disaster and the claimant applied
22	(b) The claimant is not entitled to receive unemployment compensation
23	benefits under any state or federal unemployment compensation laws for
24	the week in which the claimant claims for additional unemployment
25	benefits;
26	(c) Claimant must submit a letter of release from previous employment for
27	<u>justification</u>

1	

A claimant's maximum potential unemployment benefits shall be the claimant's weekly average salary of the previous 90 days, not to exceed One-Thousand and Five-Hundred Dollars (\$1,500.00) per month. Each eligible recipient will receive a minimum of Seven-Hundred and Fifty Dollars (\$750.00) per month once the program is in effect. The benefit amount shall be determined in the week in which the claimant first claims unemployment benefits and shall remain unchanged for the period. An unemployed claimant is eligible to receive unemployment benefits with respect to any week, and only if the director of labor finds that:

- (a) The claimant must apply within 90 days of release, receiving payment within 120 days
 - (b) Claimant shall continue to be seeking employment by submitting a listing to the Director of locations for their attempts for employment
 - (c) <u>Upon Declaring economic disaster</u>, the funds will be disbursed until exhausted and cannot exceed the five-million-dollar cap as prescribed in § 1403 of this section.

§ 1408. Disqualification for Unemployment Benefits.

A claimant shall be disqualified for unemployment benefits:

- (a) Voluntary separation. For any week in which the claimant has left work voluntarily without good cause
- (b) An owner-employee of a corporation who brings about the owner-employee's unemployment by divesting ownership, leasing the business interest, terminating the business, or by other similar actions where the owner-employee is the party initiating termination of the employment relationship, has voluntarily left employment.

- 1 (c) <u>Discharged or terminated from employment due to misconduct.</u>
- 2 (d) Failure to apply for work. If the claimant has failed without good cause
 3 either to apply for available work or to accept suitable work when offered
 4 to the claimant, the disqualification shall continue for the week in which
 5 such failure occurred.

§ 1409. Fraud.

If the Director finds that the claimant has made a false statement or representation knowing it to be false or knowingly fails to disclose a material fact to obtain any unemployment benefits under this chapter, in which case the claimant shall be disqualified for the week in which the Director makes such determination and for the remainder of the weeks for which the claimant would otherwise be eligible.

§ 1410. Recovery of Unemployment Benefits and Penalties.

- (a) Any person who makes a false statement or representation of material fact, or who knowingly fails, or causes another to fail, to disclose a material fact, and as a result thereof has received any amount of benefits under this chapter, to which the person was not entitled shall be liable for such amount. Notice of redetermination in such cases shall specify that the person is liable to repay to the fund the amount of additional unemployment benefits paid to the person by reason of such nondisclosure or misrepresentation, and the week or weeks for which the benefits were paid.
- (b) If, under this section a claimant is liable to repay any amount to the director of labor such amount shall be collectible without interest by civil action in the name of the director. Whoever makes a false statement or representation knowing it to be false or who knowingly fails to disclose a material fact to obtain or increase any benefit or other payment under this chapter shall be liable to pay

back payments received from the fund and can be charged with a criminal
 misdemeanor.

§ 1411. Non-liability of Territory.

3

- Unemployment benefits shall be deemed due and payable under this act and made payable by the Governor's proclamation after the occurrence of a disaster.

 The benefits shall be payable only for a period of one (1) year after the effective date of the proclamation. Nothing herein shall prevent the governor from issuing further proclamations invoking this chapter in the event other disasters occur.
- Section 13. Severability. If any provision of this Act or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity *shall not* affect other provisions or applications of this Act that can be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.
- 14 Section 14. Effective Date. This act *shall* be effective upon enactment.